

Basic Democracies System-Pakistan

Basic Democracies a local government system introduced during the Ayub regime in the early 1960s. General Ayub Khan, President of Pakistan, introduced the concept of basic democracy under the Basic Democracies Order, 1959 having made an attempt to initiate a grass-root level democratic system. Of course, most of the political parties of East Pakistan had different ideas about his scheme, and considered it a bid to usurp power in the hands of Ayub Khan and other vested groups.

The system of Basic Democracies was initially a five-tier arrangement. They were: (i) union councils (rural areas), town and union committees (urban areas); (ii) thana councils (East Pakistan), tehsil councils (West Pakistan); (iii) district councils; (iv) divisional councils; (v) provincial development advisory council.

At the base of the system was the union council which consisted of a chairman and usually about 15 members. It had both elected and nominated members. Two-thirds of the members were elected representatives and one-third consisted of non-official members nominated by the government. However, the nomination was abolished by an amendment in 1962. The members of the council were elected by the people from their respective unions on the basis of universal adult franchise. The chairman of the council was elected by the members from amongst themselves. In a way, it was at par with the erstwhile union board with minor differences. The elected representatives of the union council were called basic democrats. The total number of such councils was 7300.

In the second tier was the thana council which consisted of ex-officio representative members, official and non-official members. The representative members were the chairmen of the union councils and town committees. The official members were the representatives of various nation-building departments of a thana and their number was fixed by the district magistrate of the concerned district. The total number of official members could not in any case exceed the number of non-official members. The council was headed by the Sub-Divisional Officer (SDO) who was the ex-officio chairman. In his absence the Circle Officer (development) would preside over the meetings of the thana council as ex-officio member. In case of West Pakistan, the thana was known as tehsil and it was presided over by a tehsilder. In all, there were 655 thanas and tehsils in Pakistan.

The third tier was the district council. It consisted of one chairman, official and non-official members. The number of members would not exceed 40. The chairmen of thana councils were its members, and other official members were drawn from district level officers of development departments and an equal number of non-official members. At least 50% the non-official members was drawn from amongst the chairmen of union councils and town committees. The district magistrate acted as chairman of the council while the vice-chairman was elected by the elected members of the council.

In absence of the chairman the vice-chairman had to perform such other functions assigned by the chairman. There were 74 district councils in Pakistan. The district council was the most

Basic Democracies In Pakistan

Susan Mary Feller



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